

FY 2024 Budget Performance Review

308 Oklahoma State Bureau of Investigations

Lead Administrator: Aungela Spurlock, Director

Lead Financial Officer: Jennifer Treadwell

Agency Mission

We exist to protect our citizens and support our public safety partners by providing Oklahoma's premier investigative, intelligence, information, and forensic services.

Division or Program Number and Name

0100001 Administration

The Administration of the OSBI is comprised of the Director's office, Deputy Director's office, Public Information Office, and Legal Department. This group of employees provides overall leadership, strategic planning, and direction of the agency. They work directly with partner agencies and with stakeholders to determine how best to align our agency's resources to provide the services mandated by the legislature and needed by our

Administration of Federal Grants for Administration

0100040 Admin/Admin Svc Fed Grant

1000001 Investigative Services

The Investigative Division is a division within the OSBI with the responsibility to conduct criminal investigations and to provide investigative support primarily by request from our statutory requestors. The types of investigations that we conduct include, but are not limited to, major violent crime investigations, unsolved crime/serial crime investigations, white collar investigations, officer-involved shooting investigations, crime scene investigations, threats against public officials, major theft investigations, computer crime and internet crimes against children, oilfield theft, auto theft, violent crimes on OK turnpikes.

The Investigative Division is divided into seven (7) investigative regions: the Northwest Region, the North Central Region, the Northeast Region, the Southeast Region, the South Central Region and the Southwest Region and ICAC regional offices are in Woodward, Stillwater, Tulsa, McAlester, Oklahoma City, and Duncan, respectively. The Special Investigations Unit (SIU) is a statewide unit that contains the Crimes Information Unit (CIU) analysts, the Cold Case Unit (CCU), the Sexual Assault Kit Initiative (SAKI) Unit.

1000040 Investigative Services - Federal Grant

Administration of Federal Grants for Investigations

3000001 Criminalistics Services

The Criminalistics Services Division is the full-service, accredited forensic crime laboratory for the State of Oklahoma. The program supports law enforcement statewide through forensic services that aid in the investigation and prosecution of crime. Forensic analysis of criminal case evidence is provided to municipal, county, district, state (including services to the OSBI Investigative Service Division), tribal, and federal law enforcement and prosecution agencies. Additional services include crime scene response requiring specialized latent print collection and analysis, expert testimony, drug destruction. We also offer digital evidence services out of facility in Edmond.

3000040 Criminal Services - Federal Services

Administration of Federal Grants for Criminalistics

8000000 and 800008 Information Services

This division is the central repository for all criminal records in Oklahoma and is responsible for collecting data ranging from statewide crime statistics to information for criminal history records of arrest and prosecution. Criminal history records are used by criminal justice agencies as well as non-criminal justice agencies that employ or license persons in positions of trust. The division is divided into two sections: the Criminal Identification Section, and the Data Collection, Licensing, and Reporting Section.

8000040 Information Services - Federal Grant

Administration of Federal Grants for Information Services

8800001-89 IT Services Division

Information Technology (IT) Services is responsible for the maintenance and support for all computer equipment and programs for employees as well as major unique programs to support the diverse mission of the agency. Programmers develop systems to adapt to the ever-changing needs of the bureau and the State. Supported programs include both internal and outward-facing programs that provide access to OSBI services.

8804010-8804088 IT Services Division Federal Grants

Administration of Federal Grants for Information Technologies

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FY'23 Budgeted Department Funding By Source

Dept. #	Department Name	Appropriations	Federal	Revolving	Local ¹	Other ²	Total
0100001	Administration			\$3,886,077			\$3,886,077
1000001	Investigation's	\$14,808,214		\$5,595,382		\$37,212	\$20,440,808
1000040	Investigations Federal Grant		\$2,161,782				\$2,161,782
3000001	Criminalistics	\$11,486,661		\$5,989,992			\$17,476,653
3000040	Criminalistics Federal Grant		\$4,772,816				\$4,772,816
8000001	Information Services	\$68,119		\$3,722,950			\$3,791,069
8000089	Information Services-Fingerprint			\$1,981,552			\$1,981,552
8000040	Information Services		\$1,019,062				\$1,019,062
8800001	IT - Administration/ Administrative Services Div.			\$56,860			\$56,860
8800010	IT - Investigative Services Div.			\$693,710			\$693,710
8800030	IT - Criminalistic Services Div.			\$331,019			\$331,019
8800080	IT - Information Services Div.			\$109,135	\$240,000		\$349,135
8800088	ITS Operational Related Exp	\$1,079,381		\$979,096			\$2,058,477
8800089	IT AFIS Operational Related Exp			\$528,454			\$528,454
8804001	IT Adm Services Grant Fund Project						\$0
8804010	IT Inv Svc Federal Grant Fund Project		\$427,580				\$427,580
8804030	IT-Criminal Services Federal Grant Fund Project		\$5,110				\$5,110
8804080	IT - Information Services Div		\$918,766				\$918,766
8804088	ITS Federal Grant Funded Projects						\$0
Total		\$27,442,375	\$9,305,116	\$23,874,227	\$240,000	\$37,212	\$60,898,930

1. Please describe source of Local funding not included in other categories:

Reimbursements from Police Department for ODIS Servers

2. Please describe source(s) and % of total of "Other" funding if applicable for each department:

OSBI Evidence Fund Title 74 Section 150.18

FY'22 Carryover by Funding Source

Class Fund #	Carryover Class Fund Name	Appropriations	Federal	Revolving	Local ¹	Other ²	Total
20000				\$2,381,101	\$240,000	\$258,830	\$2,879,931
21000				\$498,973			\$498,973
220000				\$104,285			\$104,285
Reimbursements form OMES for Long Range Planning Commission							221,618.00
OSBI Evidence Fund Title 74 Section 150.18							37,212.00

What changes did the agency make between FY'22 and FY'23?

1.) Are there any services no longer provided because of budget cuts?

No

2.) What services are provided at a higher cost to the user?

None

3.) What services are still provided but with a slower response rate?

In FY 2022, OSBI continues to conduct functional assessments to increase efficiencies within the agency and reorganize its structure to lean agency operations. These efforts continue to allow OSBI to focus those savings towards the leading edge of its mission. OSBI remains understaffed. The OSBI is currently staffed with 95 agents, working towards optimal staffing of 132 agents. In FY 2023, the OSBI will again be asking for funding to add an additional 19 agents/criminalists to bring our staffing level to an adequate number.

Low staffing of agents, due to budget constraints, has forced the OSBI to investigate fewer offenses in all areas. Large investigations, especially in the white collar/public corruption field are slowed in completion due to the volume of investigative leads and insufficient staffing to dedicate a sufficient number of investigators to a single case. In FY 2022, this had been readily apparent as the agency is investigating two major investigations that are entering their second year of investigation. The mandatory submittal of rape kits has nearly tripled the number of kits that must be analyzed by OSBI Criminalists, which has significantly increased the turnaround time. On any given day there are 70 or more Internet Crimes Against Children known cases that could be investigated. Oilfield theft, auto theft, cold case, and digital evidence analysis units are so understaffed that there are large backlogs because manpower is insufficient to meet the needs of the state. Telephone call analysis by OSBI Analysts also has a large backlog and has forced them to triage cases; working only on the most heinous crimes. The additional 19 agents and other staff requested in FY 2023 would help to bring these critical services to a staffing level where effective enforcement efforts could be successful. We still provide forensic and investigative services in cold cases but at a slower response. Low staffing causes delays in investigative response as well as laboratory examination results which, in some cases, delays the identification and arrest of violent suspects who may commit other crimes.

4.) Did the agency provide any pay raises that were not legislatively/statutorily required?

Yes, In non-agents areas, we gave a 3% adjustment. All adjustments were made in conformance with merit rules and Cabinet Secretary approval. These adjustments were necessary to address retention issues and to bring equity to employees.

FY'24 Requested Funding By Department and Source

Dept. #	Department Name	Appropriations	Federal	Revolving	Other ¹	Total	% Change
0100001	Administration	\$2,406,122	\$0	\$3,886,077	\$0	\$6,292,199	61.92%
1000001	Investigation's	\$21,477,112	\$0	\$5,595,382	\$37,212	\$27,109,706	32.63%
1000040	Investigations Federal Grant	\$0	\$2,161,782	\$0	\$0	\$2,161,782	0.00%
3000001	Criminalistics	\$13,443,160	\$0	\$5,989,992	\$0	\$19,433,152	11.19%
3000040	Criminalistics Federal Grant	\$0	\$4,772,816	\$0	\$0	\$4,772,816	0.00%
8000001	Information Services	\$1,636,005	\$0	\$3,722,950	\$0	\$5,358,955	41.36%
8000089	Information Services-Fingerprint	\$0	\$0	\$1,981,552	\$0	\$1,981,552	0.00%
8000040	Information Services	\$0	\$1,019,062	\$0	\$0	\$1,019,062	0.00%
8800001	IT - Administration/ Administrative Services Div.	\$0	\$0	\$56,860	\$0	\$56,860	0.00%
8800010	IT - Investigative Services Div.	\$0	\$0	\$693,710	\$0	\$693,710	0.00%
8800030	IT - Criminalistic Services Div.	\$0	\$0	\$331,019	\$0	\$331,019	0.00%
8800080	IT - Information Services Div.	\$0	\$0	\$109,135	\$240,000	\$349,135	0.00%
8800088	ITS Operational Related Exp	\$8,081,601	\$0	\$979,096	\$0	\$9,060,697	340.17%
8800089	IT AFIS Operational Related Exp	\$0	\$0	\$528,454	\$0	\$528,454	0.00%
8804001	IT Adm Services Grant Fund Project	\$0	\$0	\$0	\$0	\$0	
8804010	IT Inv Svc Federal Grant Fund Project	\$0	\$427,580	\$0	\$0	\$427,580	0.00%
8804030	IT-Criminal Services Federal Grant Fund Project	\$0	\$5,110	\$0	\$0	\$5,110	0.00%
8804080	IT - Information Services Div	\$0	\$918,766	\$0	\$0	\$918,766	0.00%
8804088	ITS Federal Grant Funded Projects	\$0	\$0	\$0	\$0	\$0	
Total		\$47,044,000	\$9,305,116	\$23,874,227	\$277,212	\$80,500,555	32.19%

1. Please describe source(s) and % of total of "Other" funding for each department:

Reimbursements from Police Department for ODIS Servers
OSBI Evidence Fund Title 74 Section 150.18

\$240,000 currently 300 agencies
\$37,312

FY'24 Top Five Operational Appropriation Funding Requests

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Request by Priority	Request Description	Appropriation Request Amount (\$)
Request 1:	10% Pay raise for noncommissioned/non-criminalist employees of the Bureau.	\$1,005,625
Request 2:	Computerized Criminal History (CCH) Modernization	\$8,300,000
Request 3:	Replacement funding for under-performing revolving funds due to legislative changes and McGirt.	\$2,200,000
Request 4:	Nine additional criminalists - Digital Evidence Unit, Chemistry Drug and Latent	\$1,206,000
Request 5:	Ten additional agents - Child Abuse Response Team, White Collar Crime, Auditor, Oilfield Theft	\$1,500,000
Top Five Request Subtotal:		\$14,211,625
Total Increase above FY-23 Budget (including all requests)		\$ 19,601,625
Difference between Top Five requests and total requests:		\$5,390,000

Does the agency have any costs associated with the Pathfinder retirement system and federal employees?

Yes. Our agency costs that were not reimbursable from our federal grants were \$83,842 during FY2022.

How would the agency be affected by receiving the same appropriation for FY '24 as was received in FY '23? (Flat/ 0% change)

The agency would be extremely negatively impacted. Our current budget was sufficient to continue operations at a minimal level. A flat line budget would keep us at the status quo, with several areas of our agency drastically underfunded. A flat line budget would not allow us to implement some major capital improvements that are drastically needed, one of which could lead to health issues of our staff if not addressed appropriately. A flat line budget would not allow us to start the upgrade of our CCH program, which will impact all of law enforcement across the state if our current system fails. A flat line budget would not allow us to provide a pay raise for our non-commissioned/non-criminalist positions with the agency. These employees are currently among our lowest paid employees. We are experiencing a higher than usual turn-over rate for these positions and are having extreme difficulty in recruiting and hiring for these positions because our salaries can't compete with private companies.

How would the agency handle a 2% appropriation reduction in FY '24?

A 2% reduction in our FY23 appropriation would be devastating to the agency. Our current budget was sufficient to continue operations at a minimal level. A reduction to our budget would result in the agency having to reduce services in targeted areas/programs, cut our training budget, reduce resources available to our employees, and leave vacant positions unfilled. A reduction to our budget would not allow us to implement some major capital improvements that are drastically needed, one of which could lead to health issues of our staff if not addressed appropriately. A reduction to our budget would not allow us to start the upgrade of our CCH program, which will impact all of law enforcement across the state if our current system fails. A reduction in our budget would not allow us to provide a pay raise for our non-commissioned/non-criminalist positions with the agency. These employees are currently among our lowest paid employees. We are experiencing a higher than usual turn-over rate for these positions and are having extreme difficulty in recruiting and hiring for these positions because our salaries can't compete with private companies.

Is the agency seeking any fee increases for FY '24?

	Fee Increase Request (\$)	Statutory change required? (Yes/No)
Increase 1	None	Yes
Increase 2		
Increase 3		

What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?

Description of request in order of priority	Appropriated Amount (\$)	Submitted to LRPC? (Yes/No)
Priority 1 Information Services Modernization (ISD) Request #2 for FY2024	\$5,000,000	No
Priority 2 Replacement of 3 Boilers at FSC	\$300,000	No
Priority 3 Replace Roof at FSC	\$650,000	Yes

Federal Funds							
CFDA	Federal Program Name	Agency Dept. #	FY 23 budgeted	FY 22	FY 21	FY 20	FY 19
16034	OSBI COVID-19 Response	0100040	\$63,106	\$259,061	\$191,136	\$238,076	
16543	Missing Children's Assistance	1000040	\$566,654	\$463,916	\$325,358	\$254,939	\$369,767
16550	State Justice Statistic Program for Statistical Analys	0100040	\$61,723	\$32,407	\$69,466	\$45,062	\$24,301
16554	National Criminal History Improvement Program (NC	8000040		\$162,206	\$259,158	\$237,272	\$221,173
16560	Training, Recertification and Implementation	0100040				\$66,678	
16575	OSBI Victims Support Program	3000040	\$137,605	\$65,086	\$96,178	\$95,454	\$96,316
16741	Forensic DNA Backlog Reduction program	3000040	\$1,973,035	\$506,397	\$656,962	\$877,034	\$805,617
16742	Coverdell Forensic Sciences Improvement Grant Pro	3000040	\$171,994	\$145,663	\$151,782	\$147,189	\$52,984
16813	State Repository Criminal History Record and NICS	3000040	\$1,882,952	\$1,565,864	\$1,238,993	\$642,957	\$771,339
16833	National Sexual Assault Kit Initiative Program	3000040	\$3,142,137	\$188,039	\$1,238,993	\$642,957	\$771,339
16820	OSBI-Hair Comparison Case Review Project	3000040	\$99,846	\$111,765	\$83,581	\$182,101	\$8,507
20616	Impaired Driving Testing	3000040	\$326,577	\$144,564	\$42,502	\$194,752	\$171,341
20616	ODIS Crash Reporting	8804080	\$17,910	\$72,090	\$299,166		
97073	State Homeland Security Program (SHSP)	1000040	\$757,353	\$679,874	\$397,657	\$356,432	\$421,461
	Total		\$9,200,892	\$4,396,931	\$5,050,933	\$3,980,902	\$3,714,145

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Federal Government Impact

1.) How much federal money received by the agency is tied to a mandate by the Federal Government?

None

2.) Are any of those funds inadequate to pay for the federal mandate?

No

3.) What would the consequences be of ending all of the federal funded programs for your agency?

Catastrophic. In FY22, 12% of the OSBI's operation budget is from federal grants. These federal grants provide a major percentage of funding for several programs: the Internet Crimes Against Children Task Force; the DNA/CODIS discipline; development and implementation of several law enforcement information sharing networks; and, a number of other programs that receive a less significant portion of their operating costs in federal dollars. If federal grant funding ended, it would have a dramatic negative impact and would require realignment of agency funding. Some of these services would be reduced or eliminated.

4.) How will your agency be affected by federal budget cuts in the coming fiscal year?

Federal Grant cuts are not expected but are unknown at this time.

5.) Has the agency requested any additional federal earmarks or increases?

No

FY'23 Budgeted FTE

Division #	Division Name	Supervisors	Non-Supervisors	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$100K	\$100K+
1	Administration	13	22	2	10	10	13
10	Investigations	27	122	4	20	41	84
30	Criminalistics	17	90	4	13	20	70
80	Information Services	10	55	10	34	18	3
88	IT-Administration	2	9			6	5
Total		69	298	20	77	95	175

FTE History

Division #	Division Name	2023 Budgeted	2022	2021	2019	2014
1	Administration	35	34	36	36	37.0
10	Investigations	149	125	131	118	122.5
30	Criminalistics	107	105	97	98	83.5
80	Information Services	65	67	62	81	68.3
88	IT-Administration	11	11	11		0.0
Total		367.0	342.0	337.0	333.0	311.3

Performance Measure Review

Program Name	FY 22	FY 21	FY 20	FY 19	FY 18
Administration Accounts Receivable	1	1%	1%	1%	1%
Administration Travel Reimbursements	99%	99%	99%	99%	99%
Administration Account Payable Claims	98%	98%	98%	98%	98%
Administration Contract and Lease Renewals	99%	98%	98%	98%	99%
Investigative Services OSBI Violent Crime Clearance Rate		91%	82%	82%	79%
Criminalistics Service: The measure will be the number of Corrective Action Reports (CARs) issued	2	1	2	0	3
Criminalistics Service: The average rating on the Witness Critique forms completed by peers, court	98.50%	99.79%	100%	99%	100%
Criminalistics Service: Proficiency Tests	100%	98.40%	98%	100%	99%
Criminalistics Service: The number of lab/evidence facilities maintaining full accreditation through	3	6	6	6	6
Information Services The % of reporting agencies reporting in SIBRS. The % of the population	99.5	91	69%	67%	51%
Information Services % of SDA completed applications without exceptions that were approved within	96.3	79.3	95%	95%	64%
Information Services % of name-based criminal history record checks received electronically	91.9	89%	82%	55%	55%
Information Services % of applicant records received electronically (this is fingerprint-based backgrou	84.7	77.6%	77%		
Information Services % of reporting law enforcement agencies submitting into SIBRS	100%		98%	92%	

Revolving Funds (200 Series Funds)

Please provide fund number, fund name, description, and revenue source	FY'20-22 Avg. Revenues	FY'20-22 Avg. Expenditures	June '22 Balance
Fund number: Fund name			
OSBI General Revolving Fund 200	\$16,363,426	\$11,400,889	\$2,755,974
OSBI AFIS Revolving Fund 210	\$4,134,124	\$3,579,125	\$893,849
OSBI Forensic Science Assessment Revolving Fund 220	\$4,379,697	\$3,816,039	\$856,594

