# FY 2025 Budget Performance Review

### 025 Oklahoma Military Department

Original Date submitted 9/30/2023 Lead Administrator: MG Thomas Mancing Lead Financial Officer: Angela Tackett

The Oklahoma Military Department provides Federal and State resources enabling the Oklahoma National Guard to provide ready units and personnel to the state and nation in three roles: State, Federal and Community. State Role: To provide fully trained units, Soldiers, and Airmen to support civil authorities in times of natural or manmade disasters. Mobilize in order to provide special services in preserving peace, order, and public safety, at any time, on order of the Governor of Oklahoma. Federal Role: As a part of the United States Army and Air Force, to provide fully trained units, Soldiers, and Airmen prepared to mobilize, deploy, and execute all war-time missions on order of the President of the United States. Community Role: Implement and execute Federal Programs in the areas of Drop-Out Recovery/High School Completion; Science, Technology Engineering and Math (STEM) for at risk youth; and participate in local, state, and national programs that add value to America.

Note: Please define any acronyms used in program descriptions.

### 01 - Administrative Services

Responsible for the implementation of all regulations and statutes regarding the accomplishment of the state and federal missions of the Oklahoma National Guard.

# 02 - Support Services

and administers all budgetary information, operational expenditures and procurement services for the agency as well as state active duty support when called by the Governor. Department 91 Military Construction is included in thi

### 03 - Facility Maintenance

Provides maintenance, construction and renovation for facilities owned or leased by the agency.

### 04 - Museum Management

Educating and inspiring the public on the history, heritage, and selfless service of Oklahoma National Guard Soldiers and Airmen through historical exhibits and interactive displays

## 05 - Youth Programs

Thunderbird Challenge Program: A residential 22 week program working with 16-18 year old at-risk youth with an additional 1 year mentoring. JOB CHALLENGE: A follow on residential program to Thunderbird that provides graduate with education and training for job placement. STARBASE: A DoD program that focuses on elementary students, primarily 5th graders. The program serves students that are historically under-represented in Science, Technology, Engineering and Math to help inspire them as they continue their education.

### 06 - Federal Programs

Administers operational activities for the Camp Gruber Training Site with 100% federal funds, the Oklahoma City and Tulsa Air National Guard Bases with 75% federal funds for operations and maintenance and 100% federal funds for security and fire protection services. Provides 100% federal funds for telecommunication services, engineering and environmental services, family support to Soldiers and Airmen during deployments, and security for OKNG locations.

Provides automation and technology support to agency and programs

	FY'24 Budgeted Department Funding By Source							
Dept.#	Department Name	Appropriations	Federal	Revolving	Local <sup>1</sup>	Other <sup>2</sup>	Total	
100100	Adjutant General	\$2,851,202	\$0				\$2,851,202	
100103	Employee Personnel	\$525,088	\$275,000				\$800,088	
200201	State Accounting	\$2,379,658	\$2,100,000	\$220,400		\$25,000	\$4,725,058	
200206	State Active Duty	\$0	\$0		\$2,063,431		\$2,063,431	
300301	Facility Maintenance	\$3,599,746	\$5,000,000				\$8,599,746	
400401	45th Infantry Division Museum	\$3,872,463	\$0	\$15,500			\$3,887,963	
500502	Thunderbird Challenge Program	\$2,826,749	\$5,480,278				\$8,307,027	
500503	Starbase Youth Program	\$0	\$2,040,231				\$2,040,231	
500512	Sooner Job Challenge	\$0	\$2,425,049				\$2,425,049	
600601	Family Programs	\$0	\$1,000,000				\$1,000,000	
600602	Environmental	\$0	\$1,300,000				\$1,300,000	
600603	Plans, Operations & Training	\$0	\$1,568,450				\$1,568,450	
600604	Director of Engineering	\$90,000	\$1,500,000				\$1,590,000	
600605	Camp Gruber Training Site	\$0	\$11,000,000				\$11,000,000	
600607	OKC Air Base Operations and Maintenance	\$583,900	\$2,006,400				\$2,590,300	
600609	Tulsa Air Base Operations and Maintenance, Firefighters	\$676,600	\$3,788,826				\$4,465,426	
600610	Tulsa Air Base Security	\$0	\$1,000,000				\$1,000,000	
600612	DOIM, Information Management	\$80,000	\$1,450,000				\$1,530,000	
8800001	ISD Admin	\$290,000	\$2,070,000			\$10,000		
8800005	ISD Youth	\$50,000	\$150,000				\$200,000	
8858305	ISD Starbase	\$0	\$150,000				\$150,000	
9100006	Military Construction	\$9,787,245	\$19,000,000				\$28,787,245	
9300001	ARPA Holistic Health Center		\$2,215,000				\$2,215,000	
9400001	ARPA Thunderbird Challenge Facility		\$1,190,000				\$1,190,000	
9500001	APRA Joint Operations Center		\$800,000				\$800,000	
Total		\$27,612,651	\$67,509,234	\$235,900	\$2,063,431	\$35,000	\$97,456,216	

1. Please describe source of Local funding not included in other categories: State Active Duty funding from OEM.

2. Please describe source(s) and % of total of "Other" funding if applicable for each department: Counterdrug Asset Forfeiture funds from federal law enforcement agencies .005%

	FY'23 Carryover by Funding Source								
Class Fund #	Carryover Class Fund Name	Appropriations	Federal	Revolving	Local <sup>1</sup>	Other <sup>2</sup>	Total		
19301	GRF - Duties	\$1,721,000					\$1,721,000		
20500	National Guard Museum			\$42,270			\$42,270		
21000	OMD Revolving Fund			\$304,788			\$304,788		
22000	Income Tax Checkoff Revolving Fund			\$126,530			\$126,530		
22500	Patriot License Plate Revolving Fund			\$73,154			\$73,154		
23000	Military Justice Revolving Fund			\$13,364			\$13,364		
41500	Counterdrug					\$86,997	\$86,997		
<ol> <li>Please descr</li> </ol>	Please describe source of Local funding not included in other categories:								
2. Please descr	ibe source(s) and % of total of "Other" funding if applicable:		Counter	drug Asset Forfeiture	Funds from suppo	ort to federal law enf	orcement agencies.		

## What changes did the agency make between FY'23 and FY'24?

## 1.) Are there any services no longer provided because of budget cuts?

2.) What services are provided at a higher cost to the user?

OMD does not charge the public for our services, however, the rise in utilities, maintenance, and construction costs are funded indirectly by the public through federal and state taxes.

### 3.) What services are still provided but with a slower response rate?

Due to OMD receiving a large portion of its budget from federal funding, we are able to respond to the Governor at the same speed. However, the failing state of our facilities could potentially hender that response time if not maintained at an acceptable standard.
4.) Did the agency provide any pay raises that were not legislatively/statutorily required?
In order to retain qualified personnel, OMD provided pay for performance increases to employees that met or exceeded standards. 350 of our 380 employees are wholly or partially subsidized by the Federal Government, with the

average State cost share at only 25%. The state share for the pay increases was \$191,772.

	FY'25 Requested Funding By Department and Source						
Dept. #	Department Name	Appropriations	Federal	Revolving	Other <sup>1</sup>	Total	% Change
100100	Adjutant General	\$3,351,202	\$0	\$0	\$0	\$3,351,202	17.54%
100103	Employee Personnel	\$525,088	\$275,000	\$0	\$0	\$800,088	0.00%
200201	State Accounting	\$2,379,658	\$2,100,000	\$220,400	\$25,000	\$4,725,058	0.00%
200206	State Active Duty	\$0	\$0	0	\$2,063,431	\$2,063,431	0.00%
300301	Facility Maintenance	\$3,599,746	\$5,000,000	\$0	\$0	\$8,599,746	0.00%

Total		\$22,700,000	\$63 304 234	\$235 900	\$2,098,431	\$88 338 565	-9.36%
9500001	APRA Joint Operations Center	\$0	\$0	\$0	\$0	\$0	-100.00%
9400001	ARPA Thunderbird Challenge Facility	\$0	\$0	\$0	\$0	\$0	-100.00%
9300001	ARPA Holistic Health Center	\$0	\$0	\$0	\$0	\$0	-100.00%
9100006	Military Construction	\$4,374,594	\$19,000,000	\$0	\$0	\$23,374,594	-18.80%
8858305	ISD Starbase	\$0	\$150,000	\$0	\$0	\$150,000	0.00%
8800005	ISD Youth	\$50,000	\$150,000	\$0	\$0	\$200,000	0.00%
8800001	ISD Admin	\$290,000	\$2,070,000	\$0	\$10,000	\$2,370,000	0.00%
600612	DOIM, Information Management	\$80,000	\$1,450,000	\$0	0	\$1,530,000	0.00%
600610	Tulsa Air Base Security	\$0	\$1,000,000	\$0	\$0	\$1,000,000	0.00%
600609	Tulsa Air Base Operations and Maintenance, Firefighters	\$676,600	\$3,788,826	\$0	\$0	\$4,465,426	0.00%
600607	OKC Air Base Operations and Maintenance	\$583,900	\$2,006,400	\$0	\$0	\$2,590,300	0.00%
600605	Camp Gruber Training Site	\$0	\$11,000,000	\$0	\$0	\$11,000,000	0.00%
600604	Director of Engineering	\$90,000	\$1,500,000	\$0	\$0	\$1,590,000	0.00%
600603	Plans, Operations & Training	\$0	\$1,568,450	\$0	\$0	\$1,568,450	0.00%
600602	Environmental	\$0	\$1,300,000	\$0	\$0	\$1,300,000	0.00%
600601	Family Programs	\$0	\$1,000,000	0	\$0	\$1,000,000	0.00%
500512	Sooner Job Challenge	\$0	\$2,425,049	\$0	\$0	\$2,425,049	0.00%
500503	Starbase Youth Program	\$0	\$2,040,231	\$0	\$0	\$2,040,231	0.00%
500502	Thunderbird Challenge Program	\$2,826,749	\$5,480,278	\$0	\$0	\$8,307,027	0.00%
400401	45th Infantry Division Museum	\$3,872,463	\$0	\$15,500	\$0	\$3,887,963	0.00%

 Please describe source(s) and % of total of "Other" funding for each department: ounterdrug Asset Forfeiture program and State Active duty reimbursed by OEM.

	FY'25 Top Five Operational Appropriation Funding Requests	
Request by Priority	Request Description	Appropriation Request Amount (\$)
Request 1:	Vinita Readiness Center Modernization	\$587,350
Request 2:	Counter Unmanned Aerial Systems (UAS) School	\$500,000
Request 3:		
Request 4:		
Request 5:		
	Top Five Request S	Subtotal: \$1,087,350
Total Increase	e above FY-24 Budget (including all requests)	\$ 1,087,350
Difference bet	tween Top Five requests and total requests:	\$0

Yes, the National Guard Bureau has ruled that paying into the OPERS system for a Pathfinder employee is an unauthorized cost for reimbursement because that individual does not benefit from the OPERS contribution. The current cost for the agency that would have been reimbursed by the federal government before the implementation of Pathfinder is \$550K annually. That cost will continue to rise as OPERS retirees are replaced with new hires into the Pathfinder system. NGB has also determined the portion of the agency's 16.5% OPERS payment that is above the actuarially rate is not an authorized cost for reimbursement. The additional cost to the agency to pay the amount above the actuarially rate is \$550K annually. Total cost to the agency for these two issues is over \$1.1M each year that could have been used for armory modernization and maintenance.

A 0% change in appropriations would require the agency to reduce funding identified for deferred maintenance on our facilities so that we could match the \$2M federal funding budgeted to modernize the Vinita Readiness Center.

A 2% (\$432,253) reduction from FY24 funding levels would be absorbed through the delayed hiring of positions vacated from retiring personnel and reducing facility maintenance where possible.

	Is the agency seeking any fee increases for FY '25?		
		Fee Increase	Statutory change required?
		Request (\$)	(Yes/No)
Increase 1	No, OMD does not charge the citizens of Oklahoma for our services.	\$0	
Increase 2			
Increase 3			

	What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?						
Description of	of request in order of priority	Appropriated Amount (\$)	Submitted to LRCPC? (Yes/No)				
Priority 1	Vinita Readness Center modernization	\$2,000,000	Yes				
Priority 2							
Priority 3							

	Federal Funds							
CFDA	Federal Program Name	Agency Dept. #	FY 24 budgeted	FY 23	FY 22	FY 21	FY 20	
12.020	Starbase Youth Program	500503, 885305	\$2,190,231	\$1,358,013	\$1,283,722	\$1,362,970	\$1,372,831	
12.401	Army and Air National Guard Administration	300301, 600601, 600602, 600603, 600604, 600605, 600607, 600609 600610, 600612, 8800001, 9100006	\$45,058,676	\$38,005,010	\$36,484,500	\$38,729,113	\$29,477,767	
12.404	Army and Air National Guard Youth Programs	500502, 500512, 8800005	\$8,055,327	\$5,190,831	\$4,346,378	\$3,823,039	\$3,556,341	
12.400	Major Military Construction	9100006	\$8,000,000	\$10,000,000	\$9,990,100	\$7,372,428	\$8,346,865	

## 1.) How much federal money received by the agency is tied to a mandate by the Federal Government?

All of the federal funds provided to the agency are based in Article I, Section VIII of the US Constitution - "Congress shall have power to provide for organizing, arming, and disciplining the militia, and for governing such part of them as may be employed in the service of the United States..." Federal funding provides for the purchase and maintenance of all equipment, and for the training and salaries of all OKNG personnel. These personnel and equipment are available for use by the State at a fair reimbursable rate. The Oklahoma Military Department (State) receives federal dollars through various Cooperative Agreements with a state matching requirement.

## 2.) Are any of those funds inadequate to pay for the federal mandate?

To date, the cooperative agreements have been fully funded when the State matching requirement is met.

## 3.) What would the consequences be of ending all of the federal funded programs for your agency?

The Oklahoma Army and Air National Guard would cease to exist. The OKNG must receive federal funds to recruit, train, house, and equip its personnel to meet its Federal and State mission requirements. The Cooperative Agreements fund 50-100% of each State employee's salary that supports the OKNG's mission through operations and maintenance of its facilities. Ending all federally funded cooperative agreements would drastically reduce the FTEs of OMD from 380+ to maybe 25 employees as well as all other expenditures that rely on a federal share, ie. utilities, maintenance, security, youth programs. To sustain current operations, the budget request for OMD would see an increase to well over \$50M. It should be noted that TOTAL federal spending for the OKNG is approximately \$300 million each year between the state and federal departments.

### 4.) How will your agency be affected by federal budget cuts in the coming fiscal year?

75% of agency expenditures are covered by federal funding from the National Guard, so depending on the size of the budget cut, we would have to layoff employees and reduce all supply and services to the bare minimun

5.) Has the agency requested any additional federal earmarks or increases?

Yes, OMD requested \$2,425,049 in federal funding to start the Job Challenge Program which is a follow on program from the Thunderbird Challenge Program. The first two years of the program are 100% federally funded to acquire the facilities and equipment necessary to stand up the program. After the second year, the program requires a 25% state match to operate the program. OMD also requested \$26M in 100% federal funding to build a new readiness center in Shawnee which is currently under design. The funds are expected in FY25.

	FY 2024 Budgeted FTE						
Division #	Division Name	Supervisors	Non-Supervisors	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$100K	\$100K+

1 Administration	4	17	3	12	3	3
<ol> <li>Support Services/Military Const.</li> </ol>	3	10	0	11	2	0
3 Armory Maintenance	15	30	11	33	1	0
4 Museum Management	2	4	1	4	1	0
5 Youth Programs	23	65	3	82	2	1
6 Federal Programs	42	181	33	162	25	3
Total	89	307	51	304	34	7

	FTE History by Fiscal Year							
Division #	Division Name	FY 2024 Budgeted	FY 2024 YTD	FY 2023	FY 2022	FY 2021 FY 2016		
1 Administ	ration	21.0	21.0	21.0	35.0	34.0	39.0	
2 Support	Services/Military Const.	13.0	11.0	11.0	67.0	64.0	54.0	
3 Armory l	Maintenance	45.0	41.0	40.0	43.0	42.0	36.0	
4 Museum	Management	6.0	6.0	6.0	6.0	4.0	4.0	
5 Youth Pr	ograms	88.0	87.0	79.0	80.0	83.0	89.0	
6 Federal I	Programs	223.0	195.0	191.0	144.0	156.0	114.0	
Total		396.0	361.0	348.0	375.0	383.0	336.0	

	Performance Measur	re Review				
		FY 2023	FY 2022	FY 2021	FY 2020	FY 2019
Program Name						
National Guard Administration -		0*	0*	0*	1	0
Readiness Center Modernization Project		*JFHQ Basemen	t Flooding took pri	ority of funding	Okmulgee RC	
National Guard Youth Programs -		2	4	1	1	0
		Demolish bldgs.				
		Design new	Roofs, parking,	Barracks 310	Barracks 306	
Facility Improvement Projects		barracks	flooring	Reno	Reno	
National Guard Youth Programs -						
Maximum Thunderbird Challenge Program Graduates	Requirement is 250	252	256	183*	120*	214
Maximum Starbase Student Participation	Requirement is 3,500	3,078	2,590	1,789*	2,311*	4,032
		Restructured SB	Funding issues with	*COVID	*COVID	
	Revolving Funds (200 S	program	school busses		l .	
	Revolving Funds (200 Si		- D	FV 24 22 4	Formar all towards	
Please provide fund number, fund name, description, and revenue source  Revolving Fund 205 Museum Fu		FY'21-23 Av	g. Revenues	FY'21-23 Avg.	. Expenditures	June '23 Balance
Revolving Fund 205 Museum Fu	iu					
Operations and maintenance of the 45th Inf Division Museum. Funds from donal License Plates.	ations and sale of Veterans Motorcycle	\$18,431 \$5,006		.006	\$42,270	
Revolving Fund 210 OMD Fun	1					
Revolving Fund 210 OMD Fun						
Operations and maintenance, construction, and equipment for Oklahoma Nation	al Guard facilities. Funds from donations.	\$227,893		\$160	0,330	\$304,788
sale of surplus equipment and refunds.	,					
Revolving Fund 220 NG Relief Fu	ınd					
		ė 7	695	¢1E	OUE	\$126,530
		۶/,۱	093	\$15,805		3120,330
Provides emergency financial support to members of the Oklahoma National Gu						
Revolving Fund 225 Patriot License pl	nte Fund					
		\$11	.380	\$5.	786	\$73.154
		1	,	7-7		¥,=
Deployment related purposes for members of the Oklahoma National Guard. Fu						
Revolving Fund 230 Military Justice	Fund					
Pays fees and travel expenses for witnesses, experts, victims, interpreters, etc., for appropriated or from Soldiers fined for misconduct.	or Military Justice cases. Funds can be	\$2,	788	Ş	55	\$13,364
appropriated of front Soldiers filled for fillsconduct.	FY 2024 Current Employee Te	elework Summary				
List each agency location, then report the number of employees associated with that lo				- " - "		tu)
location" to account for remote employees not associated with a site. Use actual curre				Full-time and	l Part-time Employe	es (#)
			Onsite	Hybrid	Remote	
Agency Location / Address	City	County	(5 days onsite,	(2-4 days onsite	(1 day or less	Total Employees
			rarely remote)	weekly)	weekly onsite)	
No employees teleworking						0
		l	l	Total Agains: 5		0
				Total Agency E	mpioyees	U