### **FY22** Budget Performance Review

#### **Oklahoma Department of Transportation - 345**

Lead Administrator: Dawn Sullivan

**Lead Financial Officer: Chelley Hilmes** 

#### **Agency Mission**

The Mission of the Oklahoma Department of Transportation is to provide a Safe, Economical and Effective Transportation Network for the People, Commerce and Communities of Oklahoma.

#### **Division and Program Descriptions**

Note: Please define any acronyms used in program descriptions.

21 Transit Program

The Office of Mobility and Public Transit (OMPT) administers financial assistance to local, primarily rural, public transportation operations. OMPT manages the federally funded transit programs administering financial and technical and for rural transit operations (5311) to enhance mobility of seniors and individuals with disabilities (the 5310 Program). ODOT works closely with approximately 20 rural transit programs in over 50 counties and 129 "5310" subrecipients.

22 Rail Program

The Rail Programs Division provides oversight and monitors five different railroad companies operating on state owned tracks with 126 miles of operable track under lease. The Division administers project review on Rail Modernization Tax Credits for specific rail improvements on tracks operated by Class III Railroads. Rail Program Division also administers FHWA grade crossing safety program and coordinates the Heartland Flyer contract with AMTRAK. Also coordinates with railroads on ODOT and OTA Construction projects.

23 Waterways Program

Promote use of barge transportation on the McClellan Kerr Arkansas River Navigation System providing service to a multi-state area.

68 Highway Operations and Maintenance

Highway Operations covers a wide range of highway operating and maintenance. It includes the core functions that provide maintenance activities for the highway infrastructure through ODOTs central office and eight field districts.

88 Information Technology & Telecommunications

The transportation industry has many ongoing technological innovations in infrastructure management and improvement. ODOT continues to implement these technological advances a modern GIS based highway inventory, Pavement Mgmt System, Oracle Applications, AgileAssets and Transport Construction Mgmt System. The Information Technology and Telecommunications (ITT) program includes content mgmt systems, imaging, wireless and mobile applications and electronic filing. The Department uses Intelligent Transportation Systems and a Commercial Vehicle Info System to help facilitate a more efficient movement of traffic and freight. The OMES master service agreement is included here.

94 Highway Design & Construction Capital Outlays

Design and construction of ODOT's capital assets. Constructing, rehabilitation and preserving Oklahoma's highway infrastructure is based upon plans for multi year projects. The Eight Year Construction Work Plan and Asset Preservation Plan are a large part of highway capital outlays which also include right of way acquistion, utility relocations and debt service.

Administration of the federal aid funding for County Roads and Bridges and the County Improvement for Roads and Bridges program. Construction & rehabilitation of county roads and bridges. Purchase of county road machinery and equipment.

96 Transit Capital Projects

Transit projects are designed to enhance the access of people in nonurbanized areas to health care, shopping, education, employment, public services and recreation. It also assists in the maintenance, development, improvement and use in public transporation systems in rural and small urban areas. Also, included are grants for buses and vans to serve seniors and individuals with disabilities.

97 Rail Capital Projects

Rail improvement projects are generally at-grade public rail/roadway intersections and include new or upgraded railroad signal equipment, new crossing surface, crossing installations, closures and other specific railway or roadway modifications. Rail projects also include the rail passenger Heartland Flyer service contract with Amtrak.

	FY'21 Budgeted Department Funding By Source								
Dept. #	Department Name	Appropriations	Federal	Revolving	Local <sup>1</sup>	Other <sup>2</sup>	Total		
21	Transit	-	1,978,142				\$1,978,142		
22	Rail	-		1,162,506			\$1,162,506		
23	Waterways	-		190,331			\$190,331		
68	Highway Operations	-	25,869,269	356,515,021			\$382,384,290		
88	IT	-	2,882,915	37,195,560			\$40,078,475		
94	Highway Capital Outlay	-	557,524,416	458,618,088	20,000,000		\$1,036,142,504		
95	County Capital Projects	-	28,000,000	120,500,000	9,500,000		\$158,000,000		
96	Transit Capital Projects	-	62,942,789	5,750,000			\$68,692,789		
97	Rail Capital Projects	-	8,000,000	4,478,494	200,000		\$12,678,494		
							\$0		
Total		\$0	\$687,197,531	\$984,410,000	\$29,700,000	\$0	\$1,701,307,531		
1. Please de	Please describe source of Local funding not included in other categories:								

Please describe source of Local funding not included in other categories:

2. Please describe source(s) and % of total of "Other" funding if applicable for each department:

FY'20 Carryover by Funding Source							
	Appropriations	Federal	Revolving	Local <sup>1</sup>	Other <sup>2</sup>	Total	
Carryover	#VALUE!	#VALUE!	\$142,847,184	#VALUE!	#VALUE!	#VALUE!	
	\$0					\$0	
1. Please describe source of Local funding not included in other categories:							

## What changes did the agency make between FY'20 and FY'21?

## 1.) Are there any services no longer provided because of budget cuts?

2. Please describe source(s) and % of total of "Other" funding if applicable:

Reconstruction of roads and bridges have been reduced.

2.) What services are provided at a higher cost to the user?

3.) What services are still provided but with a slower response rate?

Some much needed road and bridge projects are being delayed. The cost of delays with inflation factors on contruction and materials will have and impact on the state's infrastructure capital program reducing the number of future projects.

4.) Did the agency provide any pay raises that were not legislatively/statutorily required?

Yes, based on an on-going effort to reduce the salary gap to market and other career progression adjustments.

	FY'22 Requested Funding By Department and Source									
Dept.#	Department Name	Appropriations	Federal	Revolving	Other <sup>1</sup>	Total	% Change			
21	Transit	\$0	\$1,978,142	\$0	\$0	\$1,978,142	0.00%			
22	Rail	\$0	\$0	\$1,162,506	\$0	\$1,162,506	0.00%			
23	Waterways	\$0	\$0	\$190,331	\$0	\$190,331	0.00%			
68	Highway Operations/Maintenance	\$0	\$25,869,269	\$356,515,021	\$0	\$382,384,290	0.00%			
88	IT	\$0	\$2,882,915	\$37,195,560	\$0	\$40,078,475	0.00%			
94	Highway Capital Outlay	\$0	\$557,524,416	\$458,618,088	\$0	\$1,016,142,504	-1.93%			
95	County Capital Projects	\$0	\$28,000,000	\$120,500,000	\$0	\$148,500,000	-6.01%			
96	Transit Capital Projects	\$0	\$62,942,789	\$5,750,000	\$0	\$68,692,789	0.00%			
97	Rail Capital Projects	\$0	\$8,000,000	\$4,478,494	\$0	\$12,478,494	-1.58%			
		\$0	\$0	\$0	\$0	\$0	#DIV/0!			
Total		\$0	\$687,197,531	\$984,410,000	\$0	\$1,671,607,531	-1.75%			

1. Please describe source(s) and % of total of "Other" funding for each department:

"Local" column is not included here (1,701,307,531 - 29,700,000 = 1,671,607,531)

	FY'22 Top Five Operational Appropriation Funding Requests							
Request by Priority	Request Description		Appropriation Request Amount (\$)					
Request 1:			\$0					
Request 2: Request 3:								
Request 4:								
Request 5:		Top Five Request Subtotal:	\$0					
Total Increase above	e FY-21 Budget (including all requests)		\$ -					
Difference between T	Op Five requests and total requests:		\$0					

Does the agency have any costs associated with the Pathfinder retirement system and federal employees?

Costs associated with the Retirement Savings Defined Contribution (the 9.5% to 10.5% overage that goes to the OPERS defined benefit plan) is not included in the Labor Additive Rate computation used to bill federal agencies for state share of employee benefits. Therefore, ODOT receives no federal reimbursement for these costs.

#### How would the agency be affected by receiving the same appropriation for FY '22 as was received in FY '21? (Flat/ 0% change)

Annual inflationary cost increases in construction would result in fewer projects being let and awarded during the fiscal year. Currently, HB 2743 has a provision that would reduce the ROADS Fund by \$180M. The \$180M reduction is not currently reflected in the FY 22 request. The Department remains optimistic funding will be restored.

#### How would the agency handle a 2% appropriation reduction in FY '22?

The annual apportioned allocation to the State Transportation Fund is estimated to be \$216.0 million for FY 2021. A 2% reduction from this level would cause a reduction of the current Eight Year Construction Work Plan of \$4.32 million.

Is the agency seeking any fee increases for FY '22?						
	Fee Increase	Statutory change required?				
Description of fee increase	Request (\$)	(Yes/No)				
Increase 1						
Increase 2						
Increase 3						

What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?		
Description of request in order of priority	Appropriated Amount (\$)	Submitted to LRCPC? (Yes/No)
Priority 1		
Priority 2 Priority 3		

	Federal Funds									
CFDA	Federal Program Name	Agency Dept. #	FY 21 budgeted	FY 20	FY 19	FY 18	FY 17			
20.205	Highway Planning & Construction	94	680,000,000	752,144,640	582,841,120	\$ 660,475,536	\$ 673,059,210			
20.200	Highway Research & Development	94	12,000,000	549,716	66,867	562,553	1,878,579			
20.509	Formula Grants for Rural Areas	96	17,000,000	15,397,808	14,779,123	13,667,264	14,067,975			
20.526	Bus and Bus Facilities	96	10,000,000	6,653,370	2,624,851	4,100,210	1,469,963			
20.505	Metropolitan Transit Planning	96	3,600,000	1,297,098	578,506	806,655	1,386,985			
20.215	Highway Training and Education	68	-	248,470	107,509	435,690	442,187			
20.500	Federal Transit - Capital Investments	96	-	-	-	258,559	3,470,956			
20.237	Commercial Vehicle Info Systems and Networks	94	809,928	240,682	44,888	610,946	146,034			
20.528	State Safety Oversight Transit	94	-	207,766	143,915	73,785	-			
15.033	Road Maintenance - Indian Roads	94	-	-	1,000	-	8,450			
20.521	New Freedom Act	94	-	-	-	-	69,685			
20.319	High Speed Rail Corridors & Intercity Passenger	97	-	-	-	-	-			
20.933	National Infrastructure Investments	94	-	5,402,432	-	-	1,830,936			
	Disaster Grants - Public Assistance (Presidentially Declared									
97.036	Disasters)	94	-	25,586	-					

### Federal Government Impact

# 1.) How much federal money received by the agency is tied to a mandate by the Federal Government?

On average, ODOT has found the costs associated with compliance to the National Environmental Policy Act (NEPA) have amounted to approximately \$4.6 million in hard costs. ODOT also receives dedicated federal funds to cover the expense of mandated data collection, reporting and highway research estimated at \$14M.

## 2.) Are any of those funds inadequate to pay for the federal mandate?

None

## 3.) What would the consequences be of ending all of the federal funded programs for your agency? The current Fight Year Construction Work Plan is funded by 58% federal money from the Federal Highway.

The current Eight Year Construction Work Plan is funded by 58% federal money from the Federal Highway Administration. Eliminating federal funded programs would cause a dramatic reduction in road and bridge projects funding to ODOT.

## 4.) How will your agency be affected by federal budget cuts in the coming fiscal year? It is anticipated ODOT federal transportation funding will remain consistent with the passage

It is anticipated ODOT federal transportation funding will remain consistent with the passage of the 5 year FAST Act by Congress. The FAST Act expires in September 2020. A long term reauthorization bill is needed to maintain current funding levels for the 8 Year Plan and other federally funded or participating programs.

## 5.) Has the agency requested any additional federal earmarks or increases?

ODOT has requested discretionary funding from the US Secretary of Transportation related to bridge replacement, roadway improvements and railroad revitalization.

FY'21 Budgeted FTE									
Division #	Division Name	Supervisors	Classified	Unclassified	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$\$\$		
21	Transit	3	16	1		11	6		
22	Rail	2	9			5	4		
23	Waterways	1	2			2	0		
68	Highways	508	2314	63	6	2095	276		
Total		514	2341	64	6	2113	286		

FTE History								
Division #	Division Name	2021 Budgeted	2020	2019	2017	2012		
21	Transit	17.0	12.0	8.0	8.0	6.0		
22	Rail	9.0	7.0	7.0	7.0	9.0		
23	Waterways	2.0	1.0	2.0	2.0	1.0		
68	Highway Operations	1743.0	1716.0	1704.0	1679.0	1687.0		
68	Highway Engineering	348.0	314.0	460.0	371.0	374.0		
68	Highway Admin	286.0	338.0	168.0	243.0	286.0		

otal	2405.0	2388.0	2349.0	2310.0	2363.0
Performance	e Measure Review				
Highway Construction and Design	FY 20	FY 19	FY 18	FY 17	FY 16
ercentage of on-system Bridges rated as Structurally Deficient	1.27%	1.94%	2.74%	3.72%	4.76%
umber of statewide fatalitites on state highways	635	640	612	652	685
unifier of statewide fatalities on state highways	055	040	012	032	00.
liles of two lane rural highways with deficient shoulders	5,299	5,303	4,361		
ercentage increase of lane miles in good condition.	35.03%	32.78%	-	-	-
Highway Operations and Maintenance	46.0007	40.000/	20.000/	26.000/	40.000/
ercentage of Contract Awards within 10% of estimates	46.80%	49.80%	38.80%	36.00%	49.90%
ercentage of Contract Growth less than national average 4.5%	0.80%	-0.78%	-0.81%	-0.57%	1.90%
County educe number of structurally deficient bridges on the County highway system by 10%	13.94%	17.24%	17.50%	18.20%	21.20%
educe number of structurally deficient bridges on the County highway system by 10%	13.74 /0	17.24/0	17.5070	10.2070	21.2070
otal number of roadway equipment purchased for counties	37	41	45	59	61
Transit crease total number of trips - Rural Only (Non-Rural Data not available due to COVID)	2,156,289	9,984,285	10,109,347		
	, ,				
Ridership data from 26 different Transit Providers - total number of elderly and/or disabled trips - Rural Only (Non-Rural Data not available due to COVID)	241,094	601,901	804,582		
Rail	24	2.4	10	11.5	100
Jumber of rail safety crossings improved	31	24	13	116	128
otal Number of Rail Passengers	53,705	69,000	68,075	71,340	66,656
Waterways					
otal tonnage shipped on the MKARNS (McClellen-Kerr Arkansas River Navigation System) segment	<b>A</b>	4.604.====		<b>-</b>	
	3,666,253	4,291,738	6,356,212	5,947,436	5,602,250
Support Services - Human Resource Management					
mployee Turnover Rate	7.81%	12.76%	12.70%	10.77%	10.68%

Revolvin	g Funds (200 Series Funds)			
Please provide fund number, fund name, description, and revenue source	FY'18-20 Avg. Revenues	FY'18-20 Avg. Expenditures	June '20 Balance	
Fund 210: Oklahoma Railroad Maintenance Revolving Fund				
The purpose of the Fund is for the construction, reconstruction, repair, replacement and maintenar railroad rights-of-way or trackage throughout the state of Oklahoma.	s21,140,529	\$25,538,604	\$18,070,435	
Fund 211: Oklahoma Tourism and Passenger Rail Revolving Fund				
The Fund's purpose is to acquire, contruct, reconstruct, repair, replace, operate and maintain railr rights-of-way and trackage projects at such locations and on such passenger routes as the Department shall determine to be feasible and economically sound.		\$2,663,398	\$4,539,937	
Fund 220: Highway Construction Materials Technical Certification Board				
The Fund's purpose is for conducting training, examinations and registration of highway construct materials technicians and the execution of duties of the Highway Construction Materials Technic Certification Board.		\$509,814	\$462,850	
Fund 225 : Public Transit Revolving Fund				
The Fund purpose is for establishing, expanding, improving and maintaining rural and urban public transportation services.	mass \$23,616,937	\$27,523,426	\$25,561,822	
Fund 230: County Road Machinery and Equipment Revolving Fund				
The purpose of the Fund is to purchase new or used road and bridge construction and maintenar machinery and equipment for lease or lease-purchase to counties.	sce \$5,733,206	\$6,425,959	\$1,289,623	
Fund 265 : Weigh Station Improvement Revolving Fund				
The Fund's purpose is for constructing, equipping and maintaining facilities to determine the weig vehicles traveling on the roads and highways of this state.	\$18,352,131	\$5,351,144	\$23,394,633	
Fund 275: Rebuilding Oklahoma Access and Driver Safey Revolving Fund				
The Fund's purpose is for the construction and maintenance of state roads, brides and highways; direct expenses of operating and maintaining the state highway system, including bridges; direct expincurred in constructing, repairing, and maintaining state highways, farm-to-market roads, coun highways and bridges as authorized by law; matching federal funds; the purchase of materials, to machinery, motor vehicles, and equipment necessary or convenient for the construction and maintee of the state highway system and bridges; debt service.	senses ty \$599,454,111 ols,	\$49,396,832	\$160,184,645	
Fund 280 : High Priority State Bridge Revolving Fund				
The funds shall be used for the sole purpose of construction or reconstruction of bridges on the s highway system that are of the highest priority as defined by the Transportation Commission.	· · · · · · · · · · · · · · · · · · ·	\$0	\$173,162	
Fund 285: County Improvement for Roads and Bridges Revolving Fund				
The funds shall be used for the sole purpose of contruction or reconstruction of county roads or br on the county highway system that are of highest priority as defined by the Transportation Commis	9	\$134,241,555	\$223,270,648	
Fund 310: Highway Construction and Maintenance Revolving Fund				
The Fund's purpose is for the construction and maintenance of state roads, brides and highways; direct expenses of operating and maintaining the state highway system, including bridges; direct expincurred in constructing, repairing, and maintaining state highways, farm-to-market roads, coun highways and bridges as authorized by law; matching federal funds; the purchase of materials, to machinery, motor vehicles, and equipment necessary or convenient for the construction and maintee of the state highway system and bridges; and debt service.	benses ty \$357,131,544 ols,	\$633,353,012	\$559,693,276	
Fund 340: Cash Management Improvement Act Revolving Fund				
This Fund was established as a result of the Cash Management Improvement Act enacted by Congrup 1990. It provides for efficient transfer of funds for federal assistance programs between federal government and the states.	1 \$473.407.465	\$602,212,062	\$0	