# FY 2026 Budget Performance Review

400 Oklahoma Juvenile Affairs

Version Revision 02 Lead Administrator: Timothy Tardibono Date submitted Lead Financial Officer: Kevin Clagg 1/6/2024

Agency Mission

OJA collaborates with youth, families, and community partners to create pathways for success through prevention and treatment for all Oklahoma youth.

# **Division and Program Descriptions**

#### Note: Please define any acronyms used in program descriptions. 01 Juvenile Justice and Delinquency Prevention

The Office of Juvenile Justice and Delinquency Prevention's (OJJDP) program, under the direction of the Office of Standards for Prevention and System Improvement (OSPSI), ensures the state adheres to the OJJDP Act, as modified in 2018. This unit provides the following supports to the State of Oklahoma: 1) analyzes data to identify needs within the juvenile justice system and feeder systems and identifies or develops resources to meet those needs; 2) rigorously pursues grant funding for implementation of evidence-based delinquency prevention and intervention programs; 3) ensures resources are spread throughout the state and prioritized based on demonstrated need and lack of resources; 4) monitors all sub-grants to ensure compliance with federal and state financial requirements; 5) provides ongoing assistance to sub-grantees to ensure success and development of long term plans for sustainability; 6) maximize state match dollars to enhance existing federal dollars; 7) provide oversight and monitoring of all core requirements of the OJJDP and the Juvenile Justice Reform Act (JIRA); and 8) educate/assist system stakeholders with resources to improve outcomes for youth.

02 Administration

Administration is the "Executive Administrative" unit of OJA, handling executive and support services such as Finance, Legal, and Human Resources for all units. The Administration Division ensures the smooth flow of information among the various other divisions of OJA.

### 03 Institutional and Residential Services

The Institutional and Residential Services promote public safety by providing youth with a supportive, structured setting that helps them address their needs and develop the attitudes and skills needed to make responsible choices, avoid negative behaviors, and become productive, connected, and law-abiding citizens.

### 04 Juvenile and Treatment Services

The Juvenile and Treatment Services Division includes program and administrative staff located in the State Office as well as field and supervisory staff in all 77 counties in Oklahoma, known as the Juvenile Services Unit (JSU). Program responsibilities at the State Office include the Placement Unit, Detention Centers, Group Homes, Specialized Community Homes, Therapeutic Foster Care, High Risk Transportation, GPS monitoring, and federal funding programs. Administrative and Program Managers at the State Office provide program development and consultation, as well as contract reviews and monitoring to ensure all contractors are within contractual mandates and requirements. JSU is comprised of seven (7) districts, located all across the state, to provide services and supervision for both pre- and post-adjudicatory youth on a local level. JSU staff take active roles in their communities and facilitate and maintain relationships with the Judiciary, District Attorneys, the defense bar, law enforcement, and youth serving agencies, to name a few, all while working together in an effort to develop community-based resources for juveniles and their families throughout Oklahoma.

05 Community Based Services

Community Based Services (CBS) works to ensure that quality counseling, prevention, intervention, diversion, and emergency shelter services are available to any youth across the state. The CBS unit contracts with 37 youth service agencies to provide programs to at-risk youth and families, with no youth or family requirement to pay or be insured.

88 Information Services Division

This is a support service division that administer the technology and data processing functions for the agency.

90 Statewide Capital Project

Another support service division that oversees the agency's capital projects with thresholds of over \$25,000.00.

#### 97 American Rescue Plan

The Joint Committee on Pandemic Relief Funding (JCPF) approved project Youth Services Of Oklahoma to modified and/or rebuild 18 youth service agencies to allow for more spacious areas to allow for congregate settings in public facilities.

	FY'25 Budgeted Department Funding By Source								
Dept. #	Department Name	Appropriations	Federal	Revolving	Local <sup>1</sup>	Other <sup>2</sup>	Total		
01	OJJDP	\$125,000	\$1,723,639	\$100,000			\$1,948,639		
02	Administration	\$4,311,520	\$485,222	\$321,185			\$5,117,927		
03	Residential Services	\$17,301,932	\$4,131,082	\$3,858,066			\$25,291,080		
04	Non-Residential Services	\$52,036,232	\$6,361,839	\$4,261,179	\$2,500,000		\$65,159,250		
05	Community Based Services	\$30,347,839		\$2,074,820			\$32,422,659		
10	Santa Claus Commission			\$30,000			\$30,000		
88	ISD-DP	\$3,147,945	\$710,100	\$825,000			\$4,683,045		
90	Statewide Capital Project	\$150,000	\$14,645,802			\$178,788	\$14,974,590		
97	American Rescue Plan					\$14,593,743	\$14,593,743		
Total		\$107,420,468	\$28,057,684	\$11,470,250	\$2,500,000	\$14,772,531	\$164,220,933		
	. Please describe source of Local funding not included in other categories: Within local funding have listed the amounts currently reflected as carryover from FY2024 within the								
FY2025 budg	get.								

2. For ease in distinction on this sheet, Other funding is the ARPA appropriations given through the JCPF.

3-digit Class Fund #	Class Fund Name	GA Bill # and Section #	Fiscal Year of Original Appropriation	Original Appropriation Amount (\$)	Total Expended Amount as of 8/31/2024 (\$)	Balance as of 8/31/2024 (\$)
194	Carryover GRF Duties	HB1004 Section 95	FY2024	\$100,953,681	\$94,068,808	\$6,884,873
	Total remaining prior year appropriation balance:					

Report appropriations that have existing balances from all prior fiscal years at the 3-digit class fund number (i.e. 193, 194). Do not report carryover class funds separately. Include appropriations located in disbursing funds. Report PREP, but not ARPA/SRF, appropriations.

What changes did the agency make between FY'24 and FY'25?

1.) Are there any services no longer provided because of budget cuts? No, OJA has been strategic in our management of funds, which, fortunately, has not resulted in the need to cut any services.

2.) What services are provided at a higher cost to the user? OJA's costs are not reimbursed by the user.

3.) What services are still provided but with a slower response rate? OJA strives on accountability and believes that even with reducing FTEs, OJA has been able to maintain its level of service. OJA continues to provide more with less, and we are constantly exploring other avenues of fiscal improvement in an effort to continue that practice.

4.) Did the agency provide any pay raises that were not legislatively/statutorily required? OJA continues to monitor market rates for its positions. While OJA does not have the ability to bill for services nor enough savings to provide raises for all positions under market, OJA has attempted to raise its hardest-to-fill positions for direct care staff and provide raises for other select positions to retain talent.

Appropriation Increase Review									
	••	propriation Increase o Agency Base Appr		Expenditures					
Appropriation Increase Purpose	FY 2023	FY 2024	Total Amount Received FY 2023-2024	Total Expenditure of Increase as of 6/30/2024	If funds have not been spent, please explain why.				
Childrens' Emergency Center Rates	\$2,500,000	\$2,500,000	\$5,000,000	\$5,000,000					
Equipment for Welding and Mechanic classes (one-time)	\$750,000		\$750,000	\$750,000					
Focus on Family Engagement	\$650,000	\$650,000	\$1,300,000	\$1,300,000					
OCIA Lease Payment Change	\$10,122	\$10,122	\$20,244	\$20,244					
Transitional Community Housing and Independence	\$1,715,000	\$1,715,000	\$3,430,000	\$1,715,000	Program had a slow start-up; funds				
Transitional Living Program	\$857,000	\$857,000	\$1,714,000	\$857,000	have carried forward to FY2025.				
Treatment Model Update and Enhancement	\$450,000	\$450,000	\$900,000	\$900,000					
Workforce Development specialists	\$150,000	\$150,000	\$300,000	\$300,000					
Debt Service		-\$8,509	-\$8,509	-\$8,509					
Teacher pay raise		\$85,353	\$85,353	\$85,353					
Total:	\$7,082,122	\$6,408,966	\$13,491,088	\$10,919,088					

List appropriation increases that the agency has received in the prior two years. List amounts received in each year. Include PREP, but not ARPA/SRF, appropriations.

	FY'26 Requested Funding By Department and Source									
Dept. #	Department Name	Appropriations*	Federal	Revolving	Other <sup>1</sup>	Total	% Change			
01	OJJDP	\$125,000	\$1,723,639	\$100,000	\$0	\$1,948,639	0.00%			
02	Administration	\$4,311,520	\$485,222	\$321,185	\$0	\$5,117,927	0.00%			
03	Residential Services	\$18,105,540	\$4,131,082	\$3,858,066	\$0	\$26,094,688	3.18%			
04	Non-Residential Services	\$57,869,705	\$6,361,839	\$6,761,179	\$0	\$70,992,723	8.95%			
05	Community Based Services	\$30,347,839	\$0	\$2,074,820	\$0	\$32,422,659	0.00%			
10	Santa Claus Commission	\$0	\$0	\$30,000	\$0	\$30,000	0.00%			
88	ISD-DP	\$3,147,945	\$710,100	\$825,000	\$0	\$4,683,045	0.00%			
90	Statewide Capital Project	\$150,000	\$14,645,802	\$0	\$178,788	\$14,974,590	0.00%			
97	American Rescue Plan	\$0	\$0	\$0	\$5,888,901	\$5,888,901	-59.65%			
Total		\$114,057,549	\$28,057,684	\$13,970,250	\$6,067,689	\$162,153,172	-1.26%			
1. Please des	cribe source(s) and % of total of "Other" funding for	each department: I	For ease in distinctio	n on this sheet, Ot	her funding is the AR	PA appropriations	given through the			
JCPF.										

\* Appropriations request for FY2026 does not include the Operational Request #3. OJA will budget these funds if awarded to OJA but OJA felt this request is critical for Oklahoma but may be more appropriate to fund within a different agency's budget.

	FY'26 Top Five Operational Appropriated Funding Increase Requests									
Request by Priority	Request Description	Is this a Supplemental Request? (Yes/No)	Timeframe (One-Time or Recurring)	Appropriation Request Increase Amount (\$)						
Request 1:	Level E Group Home	No	Recurring	\$5,029,865						
Request 2:	Salary Adjustment Plan	No	Recurring	\$1,607,216						
Request 3: *	Access to treatment and resources for youth with developmental/intellectual delays	No	Recurring	\$1,490,679						
	funding as critical and will operate a program based upon funding. A multi-agency collaboration between Department of Mental ance Abuse Services, Oklahoma Health Department and/or Oklahoma Human Services may be necessary for successful results.	Top Five Request Su	btotal:	\$8,127,760						
Total Increase	otal Increase above FY-25 Budget (including all requests)									
Difference bet	tween Top Five requests and total requests:			\$0						

What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?		
Description of requested increase in order of priority	Needed State Funding for Project (\$)	Submitted to LRCPC or OCAMP? (Yes/No)
Priority 1		
Priority 2		
Priority 3		

List any requests for new construction from the Legacy Capital Fund	List any requests for new construction from the Legacy Capital Fund					
Description of requested increase in order of priority	Needed State Funding for Project (\$)	Submitted to LRCPC? (Yes/No)				
Priority 1						
Priority 2						
Priority 3						

Does the agency have any costs associated with the Pathfinder retirement system and federal employees?

Yes.

## How would the agency be affected by receiving the same appropriation for FY '26 as was received in FY '25? (Flat/ 0% change)

1) OJA will struggle to equip and establish a system needed to create individualized treatment service delivery for juvenile justice-involved youth. 2) OJA will have no choice but to continue to underfund Group Homes, which provide safe environments for youth and help prevent further penetration of the juvenile justice system.

How would the agency handle a 2% appropriation reduction in FY '26? OJA would have to reduce contracts, resulting in the delay of delivery of evidence-based therapeutic services needed to reduce juvenile delinquency and prevent justice-involved youth from further inflowing to the juvenile justice system.

Is the agency seeking any fee increases for FY '26?						
Description of requested increase in order of priority	Fee Increase Request (\$)	Statutory change required? (Yes/No)				
Increase 1						
Increase 2						
Increase 3						

			Federal Funds						
CFDA	Federal Program Name	Agency Dept. #	FY 25 budget (\$)	FY 24 actuals (\$)	FY 23 actuals (\$)	FY 22 actuals (\$)	FY 24 budgeted FTE (#)		
165400000	OJJDP Allocation to States	40000/01XXXXX	1,723,639	283,654	90,855	497,513	2.25		
		Federa	l Government Imp	act					
1.) How muc	h federal money received by the agency	is tied to a mandate by the Fe	ederal Government?						
100% of fede	eral money received through grants and t	heir approved budgets are tied	d to the terms of the	grants. Federal Me	dicaid funds are bou	nd by the rules of (	CMS.		
2.) Are any c	of those funds inadequate to pay for the	federal mandate?							
Yes. The awa	rded amounts for administration does n	ot cover the cost of managing t	the grant funded pro	grams.					
3.) What wo	uld the consequences be of ending all o	f the federal funded programs	for your agency?						
The agency v	The agency will resort to ask for more state appropriation and will use more of its revolving and other funds.								
4.) How will	your agency be affected by federal budg	get cuts in the coming fiscal ye	ar?						
The agency r	nay lose grant funding in some program	areas, resulting in less services	provided across the	state.					

# 5.) Has the agency requested any additional federal earmarks or increases?

OJA consistently monitors grant availability and applies for grants that fit OJA's mission in an effort to provide the necessary services for the treatment and rehabilitation of youth involves for the treatment and rehabilitation of youth involves for the treatment and rehabilitation of the treatment and rehabilitation of youth involves for the treatment and the treatme in the juvenile justice system across Oklahoma.

	FY 2025 Budgeted FTE								
Division #	Division Name	Supervisors	Non-Supervisors	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$100K	\$100K+		
01	OJJDP	1	3.46	0	1.26	3.2	0		
02	Administration	10.5	27.5	2	20.2	6.8	9		
03	Residential Services	63	168	55.1	138.3	29	8.6		
04	Non-Residential Services	46	195.74	15.14	194.9	27.5	4.2		
05	Community Based Services	1.3	2.3	0	2.1	1.5	0		
90	Statewide Capital Project	0.2	1	0	0	1	0.2		
97	American Rescue Plan	0	0	0	0	0	0		
Total		122	398	72.24	356.76	69	22		

	FTE History by Fiscal Year								
Division #	Division Name	FY 2025 Budgeted	FY 2025 YTD*	FY 2024	FY 2023	FY 2022	FY 2016		
01	OJJDP	4.5	2.6	2.4	2.0	1.2	1.2		
02	Administration	38.0	35.5	36.0	36.6	34.1	66.6		
03	Residential Services	231.0	271.4	216.6	215.7	281.8	394.9		
04	Non-Residential Services	241.7	238.3	226.7	218.8	222.9	275.8		
05	Community Based Services	3.6	3.3	3.2	1.3	1.8	0.0		
06	Juvenile Accountability Incentive Block Grant	0.0	0.0	0.0	0.0	0.0	1.0		
90	Statewide Capital Project	1.2	1.2	1.3	1.4	1.0	0.0		
97	American Rescue Plan	0.0	0.0	0.0	0.0	0.0	0.0		
Total		520.0	552.4	486.2	475.8	542.8	739.4		

\*Variance between budgeted and YTD for 2025 is overtime. Overtime is not budgeted by specific FTEs but by a dollar amount and then when calculating FTEs, the OT hours are converted into a FTE equivalent

Perform	ance Measure Rev	iew			
	FY 2024	FY 2023	FY 2022	FY 2021	FY 2020
04 Juvenile and Treatment Services At least 50% of youth referred to OIA are deferred or diverted away from deeper involvement with the juvenile justice system.	36%	31%	34%	27%	30%
04 Juvenile and Treatment Services					
75% of youth completing treatment and who receive OJA case management services will successfully complete all individualized treatment goals prior to leaving OJA care. (OJA is perfecting data capture and analysis – amounts are estimates currently.)	75%	75%	65%	65%	60%
05 Community Based Services					
Increase to 90% the number of clients who successfully complete First Time Offender Program curriculum provided by a designated youth services agency.	88%	79%	72%	72%	85%
05 Community Based Services					
Increase by 10% the number of youth attendees of school-based life skills class sessions provided by designated youth services agencies each year until reach program capacity.	54,719	50,369	54,826	1,704 (COVID-19 issues)	73,353
04 Juvenile and Treatment Services					
Increase by 30% the number of group home and secure care youth who are enrolled in career preparation services relative to FY19 base line adjusted for population.	217	159	229	235	225
04 Juvenile and Treatment Services					
Increase Family Functional Therapy (FFT) to all 77 counties.	63	49	3	NA	NA

Revolving Funds (200 Series Funds)							
Fund 20000 OJA Revolving Fund	FY'22-24 Avg. Revenues	FY'22-24 Avg. Expenditures	June '24 Balance				
The revolving fund consist of all monies received, pursuant to statutory authority, but not including appropriated funds. The revolving funds shall be continuing funds, not subject to fiscal year limitations and shall be under the control and management of the administrative authorities of the board. Majority of revenue is reimbursement for state funded grant projects.	\$2,773,431	\$9,386,526					
Fund 20500 Parental Responsibility Fund OJA shall enforce the legal duty of parents to provide for their child even though that child has been adjudged a ward of the court pursuant to the Juvenile Code. Title 10A O.S., § 2-2-703 authorizes the Office of Juvenile Affairs to obtain from a juvenile's parent reimbursement for costs and expenses for care and maintenance incurred by OJA in providing services for the juvenile. Information regarding parental financial accountability must be provided by the JSU worker to the court.	\$146,418	\$0	\$931,542				
Fund 21000 Santa Claus Commission The Santa Claus Commission shall have authority to provide or purchase a Christmas present for every child who is in the custody of the state residing in a child care institution of the Department of Human Services or the Office of Juvenile Affairs, a licensed child care institution or a group home or foster home, supported in whole or in part by the state, as defined by the Department of Human Services or the Office of Juvenile Affairs, who would not otherwise receive a present.	\$3,568	\$9,632	\$2,411				
Fund 25000 OJA Charter School Revolving Fund   The purpose of the Charter School Revolving Fund is to provide funds for OAYCS to assist with activities that meet the purposes of the approved charter.	\$922,741 \$1,014,162		\$286,532				

FY 2025 Current Employee Telework Summary								
List each agency physical location (not division), then report the number of employees associated with that location in the teleworking categories indicated. Use "No specified location" to account for remote employees not associated with a site. Use actual current employees (headcount), not budgeted or actual FTE.			Full-time and Part-time Employees (#)					
Agency Location / Address	City	County	Onsite (5 days onsite, rarely remote)	Hybrid (2-4 days onsite weekly)	Remote (1 day or less weekly onsite)	Total Employees		
State Office - Connors Bldg	Oklahoma City	Oklahoma	15	37	20	72		
District 1 - Northwest Corner of the state		Multiple	14	11	5	30		
District 2 Northeast Corner of the State		Multiple	12	10		22		
District 3 (Oklahoma, Cleveland, McClain & Pottawatomie counties) Mi		Multiple	13	23		36		
District 4 (Logan, Payne, Lincoln, Creek and Tulsa counties)		Multiple	8	19		27		
District 5 Central East section of the state		Multiple	10	20	3	33		
District 6 - Southwest corner of the state		Multiple	7	19	4	30		
District 7 - Southeast corner of the state		Multiple	8	10	5	23		
Central Oklahoma Juvenile Center (COJC)	Tecumseh	Pottawatomie	243	2	2	247		
		•	•	Total Agency Employees 520		520		